

# Freight Transportation Resilience in Response to Supply Chain Disruptions

MARINE BOARD FALL MEETING

November 18, 2024 Washington, DC

*Shannon McLeod, Vice President, American Association of Port Authorities*



NATIONAL  
ACADEMIES

- Sciences  
Engineering  
Medicine



# Overview

- NCFRP Project 50 → NCRFP Report 39
- Cost: \$600,000
- Timeline: 7/2016 to 3/2019
- Contributors
  - WSP: Michael D. Meyer, Shannon McLeod, Tracy Fidell, Hardik Gajjar, Divit Sood
  - Cambridge Systematics: Mohammedreza Kamali, Rebecca Wingate, David O. Willauer
  - Frank Southworth
- Panel Members
  - Thomas Wakeman, Chair
  - Dennis Decker
  - Richard Larrabee
  - Jon Meyer
  - Craig Philip
  - Mark Stehly
  - Allison Yoh
  - Steven Beningo
  - Eric Shen
  - Jerry Thomas
  - Scott Brotemarkle

**NCFRP**  
RESEARCH REPORT 39

**Freight Transportation  
Resilience in Response  
to Supply Chain Disruptions**

*The National Academies of*  
SCIENCES • ENGINEERING • MEDICINE  
**NATIONAL ACADEMIES OF SCIENCES**  
TRANSPORTATION RESEARCH BOARD



# Research Plan

## Task 1: Review and Assess Freight Resiliency Practice

Task 1.1: Identify Disruption Characteristics

Task 1.2: Identify Factors Affecting Resiliency

Task 1.3: Identify Potential Mitigation Strategies

## Task 2: Develop System Resiliency Scenarios by Type of Response

Task 2.1: Develop Military Deployment Scenarios

Task 3: Develop Guidance Outline

Task 4: Develop Phase 2 Work Plan

Task 5: Produce Interim Report

Phase 1

## Task 6: Analyze Scenarios

Task 6.1: Identify Social Capital Strategies

Task 6.2: Prioritize Response by Cargo Type

Task 6.3: Identify Barriers by Scenario

Task 6.4: Apply Analysis Tools and Models

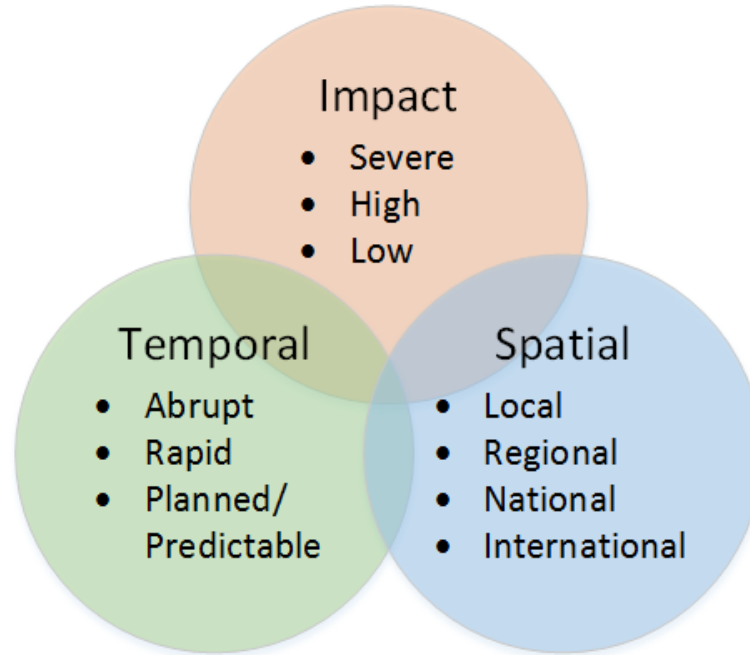
## Task 7: Develop Guidance

## Task 8: Test Guidance

Task 9: Develop Final Report, Implementation Document and PowerPoint Presentation

Phase 2

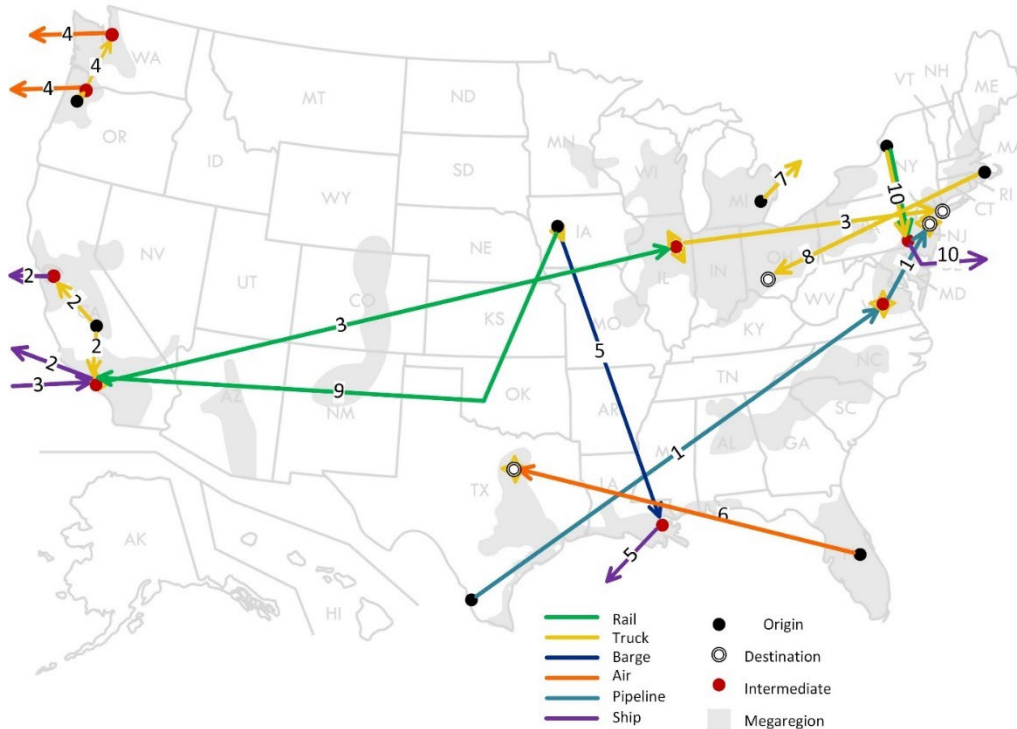
# Disruption Characteristics and Classification



# System Resiliency Scenarios

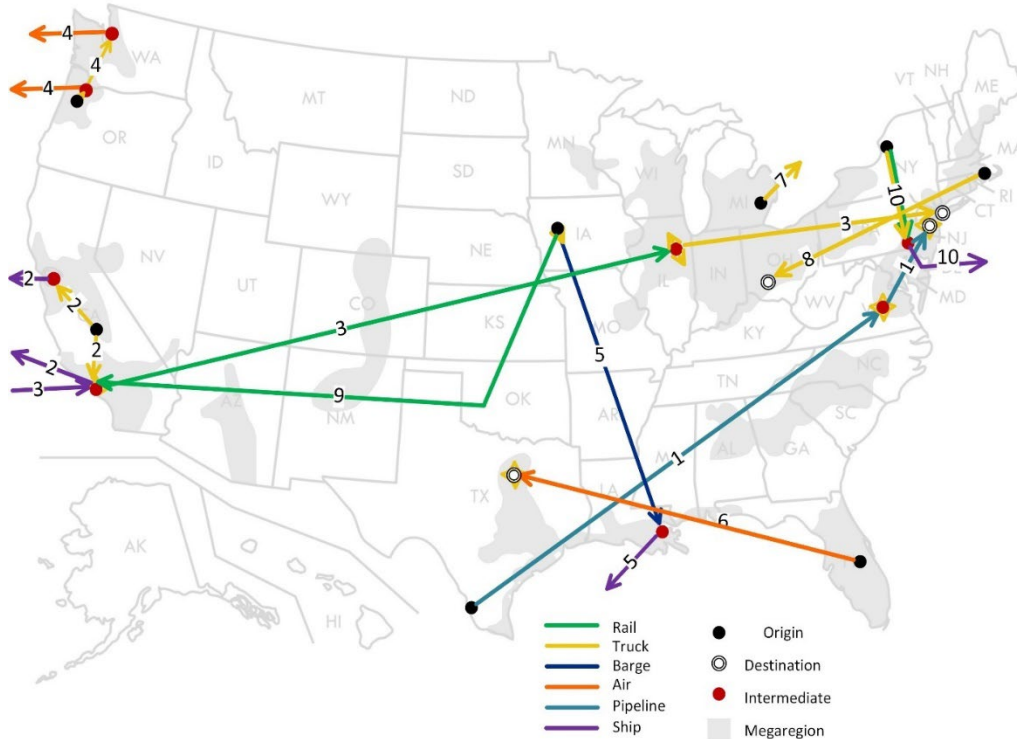
Advance Notification	Abrupt	Product Quality (Material Defect) Technology Failure (Operating System) Infrastructure Failure	Accident (Fire/Explosion) Financial Failure (Bankruptcy) Weather Events Technology Failure (Cyberattack)	Terrorism Weather Events (Earthquake, Tsunami) Military Deployments
	Rapid		Weather Events (Snow Storm, Flooding) Military Deployments	Labor Strike Weather Events (Hurricane, Blizzard)
	Planned/Predictable	Climate Change Infrastructure Closure (Lock Closure) Military Deployments		
		Low	High	Severe
		Disruption Impact		

# System Resiliency Scenarios



1. Pipeline – Infrastructure closure/failure due to a weather event or pipeline rupture – Gulf Coast to East Coast
2. Marine Terminal/Harbor – Infrastructure closure/failure due to cyber terrorism – Exports of agricultural products from San Joaquin Valley, CA
3. Port/Rail – Failure due to labor activity or pandemic – Imported consumer electronics from Southern California to Illinois
4. Roads/Bridges/Airports – Infrastructure closure/failure due to geological event – PNW exports of computer chips
5. Inland waterway/Locks – Infrastructure closure/failure due to accidents (locks) or low water levels – Mississippi River barged grains from the Midwest to New Orleans

# System Resiliency Scenarios



6. Distribution Center/Airports/Highway – Infrastructure closure/failure due to theft – Florida to Texas pharmaceutical movement
7. Truck/Border crossing – Infrastructure closure/failure – U.S. to Canada motorized vehicles
8. Highway/Airport – Infrastructure closure due to extreme weather – Northeast to Great Lakes precision medical instruments
9. Rail – Rail bridge or track failure – Ethanol movement from the Midwest to California
10. Military – Infrastructure closure/failure due to terrorist activity: Commodity – Corridor: Northeast – Philadelphia commercial cargo and military equipment/supplies

# Illustrative Interview Questions of Supply Chain Participants

## 1. Introductory

What is your interest/role in improving resiliency for the U.S. freight transportation system?

## 2. Plans and Strategies

What level of preparation has your agency undertaken for handling disruptions such as the one(s) considered in the scenarios? Please describe.

## 3. Physical

In considering how to maintain or resume service and cargo flow in times of disruption, what are the most important considerations in improving resiliency with regard to physical infrastructure?

## 4. Logistical

What types of logistics strategies are important in improving resiliency?

## 5. Regulatory

What is the most important consideration in improving resiliency with regard to regulatory efforts?

## 6. Social Capital

Are there any strategies you would recommend to improve the quality of life specifically for freight transportation workers/responders in times of a disruption?

## 7. Communication

Can you please describe the process your agency uses to communicate with stakeholders before, during, and after a disruption?

# Recurring Themes

Advance  
Planning

Collaboration

Communication

Past Lessons  
Learned

Prioritized  
Decision Making

Infrastructure  
Maintenance

# Strategies and Barriers

## Pre-Disruption, During and Post Disruption Strategies

- Prioritizing Strategies
- Informational Strategies
- Logistical Strategies
- Institutional Strategies
- Physical Strategies

## Barriers to Recovery

- Regulatory Factors
- Organizational Culture
- Collaboration
- Resources

# Guidance to Supply Chain Participants

- Detailed steps for resilience self-assessment
- Allows user to identify good practices
- Guidance questions lead user to identify strategies that will provide a more resilient supply chain

STEP 3: ASSESS CURRENT PRACTICE		Yes	No
<b>Internal to your Organization</b>			
Have you assessed how your agency is doing with respect to enhancing the resilience of supply chains/transportation systems?			
Have you conducted an internal hazards and threats role-playing exercise to assess your organization's readiness to respond to disruptions?			
Have you conducted an assessment of the training and professional development needs of the staff responsible for enhancing supply chain/transportation system resilience?			
Have you examined past supply chain/transportation system disruptions to identify where improvements to organizational capacity can be made?			
Have you examined the project planning protocols/design criteria for the physical infrastructure that is part of your responsibility in the supply chain for their sensitivity to system resilience?			
<b>External to your Organization</b>			
Have you engaged with external stakeholders to identify concerns/opportunities they have with respect to your organization's response to disruptions?			
Have you assessed the effectiveness of your agency's for interacting with external stakeholders in order to enhance supply chain resilience (in a pro-active sense)?			
Have you assessed the effectiveness of your agency's strategy for interacting with external stakeholders for responding to system disruptions (in a reactive sense)?			
Have you conducted a multiple-participant hazards and threats response role-playing exercise to assess the readiness to respond to disruptions?			
Have you looked at peer organizations to identify best practice in identifying how organizations assess their effectiveness in supply chain/system management efforts?			
Total		Yes	No

8 - 10 Yes	Your organization has done a good job at assessing its capacity to provide resilient supply chains; efforts should be made periodically to strengthen this capacity by conducting self-assessments.
5 - 7 Yes	Your organization is well-positioned to enhance the self-assessment process by identifying targeted strategies for improving the assessment process; additional steps are necessary to enhance this assessment capability.
0 - 4 Yes	Your organization needs a better strategy for critical self-assessments, with more attention given to key gaps identified above.

# Key Conclusions

- Future disruptions due to natural and manmade causes are likely to be more numerous and more impactful
- Supply chain is inherently resilient due to evolution of events
- Most agencies/firms in silos with respect to disruptions; very little attention to public/private sector collaboration prior to a disruption
- Leadership buy-in and support for resiliency efforts are a key to success
- Understand interconnected systems and cascading effects; rank the importance of potentially malfunctioning systems
- Strengthen existing infrastructure; build new infrastructure with adaptive design standards
- Practice! Practice! Practice! and include affected communities/participants in planning

# Questions?

Shannon McLeod  
smcleod@aapa-ports.org

<https://nap.nationalacademies.org/read/25463>

